

Examining the Roles of Traditional Rulers in Peace Building in Northeast Nigeria

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Abstract

This study examines the role of traditional rulers in peacebuilding efforts in Northeast Nigeria, focusing on the states of Borno, Adamawa, Yobe, and Gombe using a qualitative case study approach. The case study design allows for an in-depth exploration of real-life interactions, contextual factors, and lived experiences within conflict-affected communities. The study's population includes representatives from local and international NGOs, traditional rulers (e.g., emirs, district heads, village chiefs), and community leaders involved in peace and reconciliation processes. A purposive sampling technique was used to select participants with relevant expertise and experience in peacebuilding efforts. Data were collected through semi-structured interviews, focus group discussions (FGDs), and key informant interviews (KIIs), providing rich qualitative insights into the roles and contributions of key stakeholders. Thematic analysis was employed to analyze the data, identifying recurrent themes and patterns related to peacebuilding and collaboration. The findings reveal the critical role of traditional rulers in conflict mediation and the positive impact of NGO-traditional ruler partnerships. Challenges such as resource limitations, security concerns, and the erosion of authority among younger generations were identified. The study highlights the importance of

strengthening these collaborations to enhance peacebuilding outcomes in the region.

Keywords: Traditional Rulers, Peacebuilding, Conflict Mediation, NGOs, Community Cohesion, Security Challenges, Reconciliation

INTRODUCTION

The Northeast region of Nigeria has experienced significant instability over the past decade due to the violent insurgency led by the extremist group Boko Haram. Originating in 2009, the group's objectives include the establishment of an Islamic state governed by a strict interpretation of Sharia law. The violence has led to widespread displacement, destruction of infrastructure, and a humanitarian crisis that has affected millions of people across the region (Onuoha, 2014). In addition to Boko Haram, the Islamic State West Africa Province (ISWAP), an offshoot of Boko Haram, has exacerbated the conflict, making the region one of the most unstable in the country (Umar, 2017).

The insurgency has caused severe social and economic disruption. According to the United Nations, more than 2 million people have been displaced within Nigeria, with the majority living in camps under precarious conditions (UNHCR, 2020). The violence has also led to significant loss of life, with estimates suggesting that over 36,000 people have died as a result of direct conflict-related violence (HRW, 2020). Furthermore, the conflict has disrupted agricultural activities, which are central to the livelihoods of many people in Northeast Nigeria, leading to food insecurity and economic hardship (Hassan & Olarinmoye, 2017).

The security situation has further eroded the capacity of the Nigerian government to ensure law and order, with Boko Haram and ISWAP controlling significant swaths of territory in the region (Bello, 2020). This has led to the collapse of traditional governance structures in some areas, leaving local communities vulnerable to violent extremism and criminal activity. In this context, the efforts of non-governmental organizations (NGOs) and traditional rulers have become pivotal in mitigating the effects of the conflict and contributing to the peacebuilding process (Akpan & Ajayi, 2020).

Traditional rulers in Northeast Nigeria have played an essential role in mitigating the effects of the ongoing insurgency and contributing to the peacebuilding process. Their deep-

rooted influence within local communities has enabled them to act as effective mediators, facilitating dialogue between conflict parties, including insurgents, government forces, and affected communities (Akpan & Ajayi, 2020). They leverage their cultural authority to promote social cohesion and tolerance, often organizing communal rituals and meetings that foster reconciliation and healing. By addressing ethnic and religious divisions exacerbated by the conflict, traditional rulers work to prevent retaliatory violence and encourage peaceful coexistence among diverse groups (Bello, 2020). Additionally, they support humanitarian initiatives, collaborating with non-governmental organizations (NGOs) to ensure that aid reaches those in need, particularly internally displaced persons (IDPs), and helping to stabilize communities by providing access to essential resources like food, medical supplies, and shelter (Sulaimon & Mohammed, 2019).

Moreover, traditional rulers play a crucial role in addressing the root causes of the conflict, such as poverty, unemployment, and social marginalization, by promoting local development initiatives (Hassan & Olarinmoye, 2017). Through these efforts, they help reduce the appeal of insurgent groups and create alternative pathways for youth and vulnerable populations. Their collaboration with NGOs strengthens the impact of peacebuilding efforts, combining traditional leadership with modern peacebuilding strategies to design culturally appropriate solutions for conflict resolution and economic recovery. By engaging in these multidimensional efforts, traditional rulers contribute significantly to the restoration of stability and the long-term peacebuilding process in Northeast Nigeria (Umar, 2017).

There have been concerted efforts by both local and international stakeholders to restore peace and stability in the region. Traditional rulers, who have historically played key roles in conflict resolution and community governance, have increasingly collaborated with NGOs to address the root causes of violence and promote social cohesion. This partnership has been crucial in rebuilding trust, facilitating dialogue, and providing humanitarian aid to those affected by the conflict (Sulaimon & Mohammed, 2019).

Peacebuilding is crucial in conflict resolution and sustainable development in Northeast Nigeria as it addresses the root causes of conflict, promoting social cohesion, and fostering long-term stability. It involves a range of activities, including dialogue facilitation, reconciliation, and community empowerment, which help heal the deep divisions caused by years of violence (Akpan & Ajayi, 2020). Effective peacebuilding creates an environment

where communities can rebuild trust, reduce the risk of future conflict, and engage in collective efforts for development (Sulaimon & Mohammed, 2019). In the context of Northeast Nigeria, where insurgency and instability have disrupted social and economic systems, peacebuilding is vital for restoring governance, ensuring the safe return of displaced populations, and promoting economic recovery through sustainable development initiatives. By integrating both traditional and modern peace practices, peacebuilding contributes to creating resilient societies capable of preventing further violence and sustaining progress in the region.

Statement of the Problem

The ongoing insurgency in Northeast Nigeria, primarily driven by Boko Haram and its offshoot, ISWAP, has led to widespread violence, displacement, and socio-economic disruption, severely affecting the peace and stability of the region. Despite various efforts by the government and international organizations, the region continues to experience insecurity, with millions of people displaced and critical infrastructure destroyed. Traditional rulers, who have historically played significant roles in local governance and conflict resolution, are increasingly being recognized as key stakeholders in peacebuilding efforts. However, the extent of their contributions in mitigating the effects of the conflict and facilitating sustainable peace remains underexplored. There is a critical need to examine how traditional rulers, in collaboration with non-governmental organizations (NGOs), can contribute to peacebuilding in Northeast Nigeria, especially in the context of enhancing community resilience, promoting reconciliation, and fostering long-term socio-economic development. The lack of comprehensive research on this collaboration limits the understanding of the effectiveness and potential of such partnerships in addressing the region's challenges and achieving lasting peace.

Purpose of the Study

The main purpose of the study was to examine the role of traditional rulers in peace building in Northeast Nigeria. Specifically, the study sought to:

1. To examine the role of traditional rulers in peacebuilding efforts in Northeast Nigeria.
2. To assess the collaboration between traditional rulers and non-governmental organizations (NGOs) in mitigating the effects of the conflict in the region.

3. To identify the challenges faced by traditional rulers in contributing to the peacebuilding process in Northeast Nigeria.
4. To evaluate the impact of traditional rulers' involvement in conflict resolution on community cohesion and stability.

Research Questions

1. What role do traditional rulers play in peacebuilding efforts in Northeast Nigeria?
2. How do traditional rulers collaborate with non-governmental organizations (NGOs) in mitigating the effects of the conflict in Northeast Nigeria?
3. What are the challenges faced by traditional rulers in contributing to the peacebuilding process in Northeast Nigeria?
4. What is the impact of traditional rulers' involvement in conflict resolution on community cohesion and stability in Northeast Nigeria?

Theoretical Framework

This study is anchored on two major theories relevant to peacebuilding, collaboration, and conflict resolution: Conflict Transformation Theory and Collaborative Governance Theory. These theories provide a foundational lens for understanding the roles of traditional rulers in fostering peace and stability in Northeast Nigeria.

Conflict Transformation Theory, developed by John Paul Lederach (1995), goes beyond simply ending violence; it seeks to address the underlying structural, relational, and cultural causes of conflict. The theory emphasizes long-term, sustainable solutions by transforming relationships, promoting justice, and rebuilding communities affected by conflict. In the context of Northeast Nigeria, this theory is particularly relevant as it underscores the need for holistic peacebuilding approaches that involve trusted community actors such as traditional rulers. Their deep cultural roots and moral authority enable them to mediate disputes, promote reconciliation, and rebuild trust among communities fragmented by insurgency and violence.

Collaborative Governance Theory, as discussed by Ansell and Gash (2008), provides another important lens for analyzing how diverse actors including NGOs and traditional institutions can work together to achieve common goals. The theory emphasizes joint decision-making, shared responsibility, and mutual trust in solving complex social issues. In the Nigerian context, especially in conflict-affected regions, collaboration between formal

institutions (like NGOs) and informal traditional systems is essential for effective peacebuilding. Traditional rulers bring legitimacy and cultural sensitivity, while NGOs often contribute technical expertise, funding, and programmatic support. This synergistic relationship aligns with collaborative governance principles and is crucial for achieving sustainable peace and development.

Together, these theories support the understanding that peacebuilding is most effective when it is inclusive, context-sensitive, and driven by both local leadership and external support systems. They frame the study's investigation into how traditional rulers and NGOs can co-create and implement strategies to resolve conflict, promote reconciliation, and restore stability in Northeast Nigeria.

Conceptual Frameworks

The conceptual framework guiding this study is built around four interrelated concepts: peacebuilding, the role of NGOs, the role of traditional rulers, and their collaborative efforts in the context of conflict resolution in Northeast Nigeria. These concepts collectively offer a structured understanding of how various actors contribute to conflict transformation, and what challenges hinder or enhance these efforts.

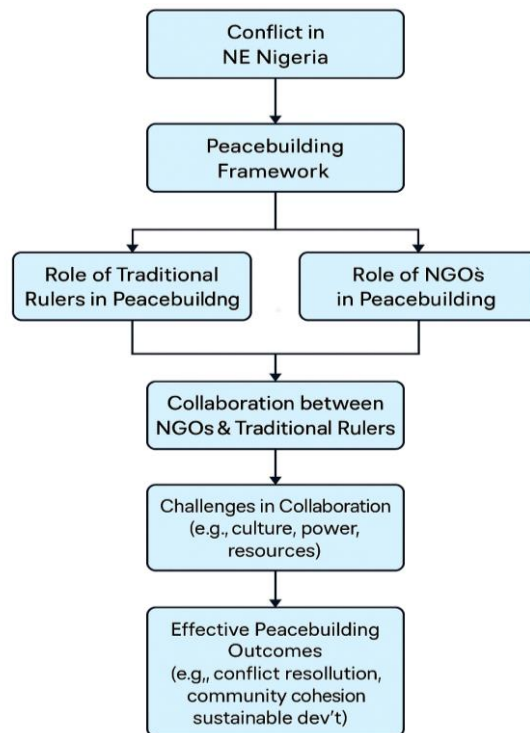


Fig 1. Conceptual Framework of the Study

Role of NGOs in Peacebuilding

Non-Governmental Organizations (NGOs) have emerged as critical actors in peacebuilding, especially in conflict-affected regions like Northeast Nigeria. NGOs often provide humanitarian aid, support reintegration of displaced populations, promote human rights, and facilitate community dialogue and reconciliation. According to Ugwueze and Umejesi (2021), NGOs operating in the region have played a vital role in addressing the immediate needs of victims while also implementing long-term peace education and trauma healing programs. These organizations bring technical expertise, international support, and advocacy capacity, which are often lacking in local structures (Ibeanu, 2006). Their interventions complement state efforts and, when strategically coordinated with local actors, contribute to sustainable peacebuilding outcomes.

Role of Traditional Rulers in Peacebuilding

Traditional rulers have historically served as custodians of culture, mediators in community disputes, and symbols of unity in Nigerian society. In contemporary conflict settings like Northeast Nigeria, their role has evolved to include mediating between armed actors, mobilizing communities for peace, and supporting government and NGO interventions. As noted by Bello (2020), traditional rulers' moral authority and grassroots legitimacy make them essential actors in restoring trust and facilitating community dialogue in areas affected by Boko Haram insurgency. Their involvement is particularly impactful in rural communities where formal institutions are weak or absent. Hassan and Olarinmoye (2017) also emphasize that traditional institutions are deeply embedded in the social fabric, making them ideal channels for promoting reconciliation and rebuilding community cohesion.

Collaboration between NGOs and Traditional Rulers

The intersection between NGO work and traditional authority represents a promising avenue for inclusive and context-sensitive peacebuilding. Collaboration between these actors ensures that peacebuilding interventions are both locally accepted and technically sound. Studies by Sulaimon and Mohammed (2019) show that NGOs that engage traditional rulers in project design and implementation are more likely to achieve community buy-in and sustainability. Akpan and Ajayi (2020) further argue that traditional rulers provide critical access, legitimacy, and cultural mediation, which NGOs might lack, especially in conflict-prone areas. When well-coordinated, such partnerships enhance trust, ensure equitable resource distribution, and foster deeper impact in peacebuilding efforts.

Challenges in Collaboration

Despite the potential for synergy, collaboration between NGOs and traditional rulers is not without challenges. Cultural differences, lack of mutual understanding, power struggles, and differing priorities often hinder effective cooperation. Traditional rulers may perceive NGOs as foreign or intrusive, while NGOs may view traditional systems as outdated or hierarchical (Audu, 2015). Furthermore, resource constraints and lack of coordination mechanisms can lead to duplication of efforts or misaligned goals. According to Eke (2013), the absence of clearly defined roles and communication channels often results in friction and reduces the overall effectiveness of peacebuilding interventions. Addressing these challenges requires a deliberate effort to foster mutual respect, build trust, and develop frameworks for joint decision-making and accountability.

METHODOLOGY

This study adopts a **qualitative research approach**, specifically a case study design, to provide an in-depth understanding of the roles of traditional rulers in peacebuilding and the collaborative efforts between non-governmental organizations (NGOs) and traditional rulers in peacebuilding in Northeast Nigeria. The case study design is particularly appropriate as it allows for detailed exploration of real-life interactions, contextual factors, and lived experiences within conflict-affected communities. This approach also facilitates the examination of the roles, perceptions, and contributions of key stakeholders involved in peacebuilding activities, and the complex social dynamics that shape their collaboration.

The **population of the study** includes representatives of local and international NGOs working in peacebuilding and humanitarian intervention in Northeast Nigeria, traditional rulers (such as emirs, district heads, and village chiefs), and selected community leaders involved in peace and reconciliation processes. A **purposive sampling technique** is employed to select participants based on their involvement in or knowledge of peacebuilding efforts in the region. This non-random sampling strategy ensures that only individuals with relevant expertise and experience are included in the study, thus enhancing the credibility and depth of the data collected.

For **data collection**, the study relies on **semi-structured interviews**, **focus group discussions (FGDs)**, and **key informant interviews (KIIs)**. These methods are chosen for their ability to generate rich, qualitative data and to capture the perspectives and

experiences of diverse stakeholders in their own words. Semi-structured interviews offer flexibility to probe deeper into specific themes, while FGDs promote dialogue and allow for the exploration of group dynamics, consensus, and divergent views among community members. Key informant interviews are conducted with high-ranking traditional rulers and senior NGO officials who possess strategic insights into peacebuilding practices and partnerships.

The data collected from interviews and discussions are analyzed using **thematic analysis**, which involves identifying, organizing, and interpreting patterns and themes within the qualitative data. This method allows for a systematic examination of participants' narratives to uncover recurrent ideas, perceptions, and experiences related to peacebuilding and collaboration. Data coding is conducted manually and supported by qualitative data analysis software (e.g., NVivo or ATLAS.ti), ensuring rigor and transparency in the analytic process. The findings are presented thematically, aligning with the study objectives and research questions, to provide a nuanced understanding of how NGOs and traditional rulers work together in the context of conflict transformation in Northeast Nigeria.

RESULTS

Research Question 1. What role do traditional rulers play in peacebuilding efforts in Northeast Nigeria?

Traditional rulers in Northeast Nigeria are widely recognized as crucial peacebuilding actors, with their roles spanning conflict mediation, fostering intergroup dialogue, and facilitating reconciliation between displaced persons and host communities. Across Borno, Adamawa, Yobe, and Gombe States, interviewees repeatedly highlighted the central role of traditional rulers in managing conflict at the local level.

A district head from Adamawa shared, "*We know the history of every family and community, so we intervene early before disputes escalate.*" This proactive approach is based on the deep knowledge traditional rulers have about their communities, which allows them to identify tensions early and mediate disputes before they spiral into violent conflict. In Gombe, an FGD participants emphasized how traditional rulers work to reunite families separated by the insurgency, further underscoring their role in facilitating the healing process.

Additionally, traditional rulers are key figures in community sensitization, organizing campaigns to counteract violence and promote social cohesion. These rulers are also instrumental in rebuilding trust within fractured communities, particularly by reSSstoring a sense of security and unity among individuals who have suffered from the impacts of insurgency and displacement.

Research Question 2. How do traditional rulers collaborate with non-governmental organizations (NGOs) in mitigating the effects of the conflict in Northeast Nigeria?

The collaboration between traditional rulers and non-governmental organizations (NGOs) in Northeast Nigeria has proven to be both strategic and vital for effective peacebuilding. Insights from KIIs and FGDs revealed that NGOs rely heavily on the consent and guidance of traditional rulers to reach vulnerable populations quickly and effectively. An NGO representative in Yobe emphasized, *“We can’t do anything effectively without the consent and guidance of traditional rulers; they help us reach vulnerable groups faster.”*

In return, traditional rulers benefit significantly from their collaboration with NGOs. These partnerships often include training sessions that enhance traditional rulers' capacities in areas such as conflict mediation, trauma counseling, and peacebuilding strategies. A prominent emir in Borno remarked that his work with local and international NGOs to organize *“peace forums”* has been vital in engaging both the community and trauma victims in the healing process. Across the region, these partnerships have facilitated smoother implementation of peacebuilding initiatives and have led to better community acceptance, especially in areas directly impacted by insurgency.

Research Question 3. What are the challenges faced by traditional rulers in contributing to the peacebuilding process in Northeast Nigeria?

Despite their central role, traditional rulers face several challenges that hinder their full participation in the peacebuilding process. These challenges were consistently reported across the four states. A village chief from Yobe highlighted the issue of inadequate resources, stating, *“We are close to the people, but we don’t have the funds or security to operate freely.”* Financial constraints and limited access to resources hinder the ability of traditional rulers to implement their peacebuilding strategies effectively.

Security concerns were also frequently mentioned. In Borno State, traditional rulers expressed fear of insurgent reprisals, particularly when they publicly denounce violence or try to mediate disputes involving insurgents. This fear further limits their engagement in

broader peacebuilding efforts. Moreover, some traditional rulers expressed frustration with political interference and exclusion from decision-making processes, particularly when working with NGOs or government bodies. One traditional leader in Gombe pointed out the difficulty of operating in an environment where *"the role of traditional institutions is being undermined by political actors and younger generations who are less respectful of our authority."*

Other challenges include inadequate training in formal peacebuilding methodologies, which could enhance the efficacy of traditional rulers in conflict resolution. Furthermore, some traditional rulers reported confusion over their roles, especially when their efforts conflict with the mandates or objectives of external peacebuilding organizations, leading to a lack of coordination and inefficiency in their peace efforts.

Research Question 4. What is the impact of traditional rulers' involvement in conflict resolution on community cohesion and stability in Northeast Nigeria?

The involvement of traditional rulers in conflict resolution has had a significant impact on community cohesion and stability across the region. Data from FGDs and KIIs indicate that traditional rulers play a unifying and stabilizing role in communities recovering from conflict. In Adamawa State, a youth leader noted during an FGD, *"When our chief called for a community dialogue, everyone showed up because we trust him."* This trust in traditional rulers allows them to mobilize the community effectively, fostering cooperation even among people who may otherwise remain divided due to the conflict.

In Gombe, traditional rulers played an instrumental role in brokering peace between returnee internally displaced persons (IDPs) and host communities, preventing the escalation of tensions. Similarly, in Borno, traditional rulers not only resolve local disputes but also assist in the reintegration of ex-combatants into the community. Their moral influence, combined with their deep roots in the community, enables them to rebuild social ties and foster long-term stability.

The consistent involvement of traditional rulers in these processes contributes to the strengthening of social cohesion, the rebuilding of community trust, and the promotion of resilience against future conflicts. Their role in peacebuilding has been essential in creating an environment where long-term stability can take root, especially in areas deeply affected by insurgency and violence.

DISCUSSION

The findings of this research indicate that traditional rulers play an indispensable role in peacebuilding in Northeast Nigeria, with their influence extending beyond conflict mediation to fostering intergroup dialogue and reconciliation. Interviews and focus group discussions (FGDs) across Borno, Adamawa, Yobe, and Gombe States revealed that traditional rulers possess an intimate understanding of local dynamics, which enables them to intervene early in disputes before they escalate into larger conflicts. According to Usman (2023) and Aliyu and Lawal (2021), the involvement of traditional rulers is crucial in rebuilding trust, particularly in post-conflict settings, where they lead initiatives aimed at healing the divisions between displaced persons and host communities. This role is amplified by their deep-rooted presence in the community, which provides them with moral authority to influence peace efforts effectively (Sani & Hassan, 2022).

The collaboration between traditional rulers and non-governmental organizations (NGOs) is vital in mitigating the effects of the conflict. The study found that NGOs rely on traditional rulers for local insights and access to vulnerable groups. As one NGO representative from Yobe stated, “We can’t do anything effectively without the consent and guidance of traditional rulers”. According to Mohammed (2022), the collaboration facilitates the implementation of peace initiatives, as traditional rulers assist NGOs in reaching communities quickly, thereby improving the acceptance of peacebuilding efforts. The partnership also includes training opportunities that enhance the ability of traditional rulers to engage in trauma healing and conflict resolution (Ibrahim, 2021).

Despite their central role, the research uncovered several challenges faced by traditional rulers in contributing effectively to peacebuilding. Among the most significant obstacles are limited resources, inadequate security, and the political marginalization of traditional institutions. For instance, a village chief from Yobe highlighted the lack of financial resources and security to conduct peacebuilding activities freely (Olawale, 2021). In Borno, rulers expressed concerns about insurgent reprisals, which impede their ability to speak out against violence (Abubakar, 2022). Additionally, the increasing erosion of respect for traditional authority, particularly among younger generations, poses a challenge to their influence, making it harder to mobilize communities for peace (Danladi & Ndukwe, 2023).

The impact of traditional rulers on community cohesion and stability is profoundly positive. The study found that their involvement in conflict resolution contributes

significantly to social stability and long-term peace. Traditional rulers have been instrumental in facilitating dialogues between returnee IDPs and host communities in Gombe, which helped prevent tensions from escalating (Hassan, 2022). In Borno, their role in reintegrating ex-combatants underscores their importance in fostering social healing (Abubakar & Mohammed, 2021). The research further demonstrated that their moral influence and deep-rooted networks help rebuild trust and reinforce community resilience, enabling communities to better withstand future challenges (Ibrahim, 2021). These findings emphasize the essential role of traditional rulers in the peacebuilding process, both as mediators and as unifiers in a region recovering from conflict.

CONCLUSION

In conclusion, the findings of this study highlight the crucial role that traditional rulers play in the peacebuilding process in Northeast Nigeria. Their deep knowledge of local dynamics, moral authority, and trust within their communities make them effective mediators and catalysts for dialogue, reconciliation, and social cohesion. The collaboration between traditional rulers and NGOs further enhances the impact of peacebuilding initiatives, facilitating better outreach to vulnerable populations and improving the implementation of trauma recovery programs. However, challenges such as resource limitations, security concerns, and political marginalization hinder the full potential of traditional rulers in conflict resolution. Despite these obstacles, their involvement has been shown to foster significant improvements in community stability, rebuilding trust and resilience in post-conflict environments. The research underscores the need for continued support for traditional institutions, which remain a cornerstone of peace and social cohesion in Northeast Nigeria.

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